

Document Pack



sirgar.llyw.cymru
carmarthenshire.gov.wales

WEDNESDAY, 2 JUNE 2021

TO: ALL MEMBERS OF THE COUNTY COUNCIL

I HEREBY SUMMON YOU TO ATTEND A **VIRTUAL MEETING** OF THE **COUNTY COUNCIL** WHICH WILL BE HELD **AT 10.00 AM, ON WEDNESDAY, 9TH JUNE, 2021** FOR THE TRANSACTION OF THE BUSINESS OUTLINED ON THE ATTACHED AGENDA

Wendy Walters

CHIEF EXECUTIVE

Democratic Officer:	Kevin Thomas
Telephone (direct line):	01267 224027
E-Mail:	kjthomas@carmarthenshire.gov.uk

Wendy Walters Prif Weithredwr, *Chief Executive*,
Neuadd y Sir, Caerfyrddin. SA31 1JP
County Hall, Carmarthen. SA31 1JP

A G E N D A

- 1. APOLOGIES FOR ABSENCE**
- 2. DECLARATIONS OF PERSONAL INTERESTS.**
- 3. CHAIR’S ANNOUNCEMENTS.**
- 4. TO APPROVE AND SIGN AS A CORRECT RECORD THE MINUTES OF THE COUNCIL MEETING HELD ON THE:-**
 - 4 .1 12TH MAY 2021** 3 - 8
 - 4 .2 19TH MAY 2021** 9 - 16
- 5. TO CONSIDER THE RECOMMENDATIONS OF THE EXECUTIVE BOARD IN RESPECT OF THE FOLLOWING ITEMS**
 - 5 .1 DRAFT LOCAL DEVELOPMENT ORDERS AMMANFORD AND CARMARTHEN TOWN CENTRES** 17 - 34
- 6. TO RECEIVE THE REPORT OF THE MEETING OF THE EXECUTIVE BOARD HELD ON THE:-**
 - 6 .1 26TH APRIL 2021** 35 - 40
 - 6 .2 24TH MAY 2021** 41 - 46
- 7. PUBLIC QUESTIONS (NONE RECEIVED).**
- 8. QUESTIONS BY MEMBERS:-**
 - 8 .1 QUESTION BY COUNCILLOR ROB EVANS TO COUNCILLOR PHILIP HUGHES EXECUTIVE BOARD MEMBER FOR PUBLIC PROTECTION**

“CCC are struggling to enforce parking violations on zig zag yellow lines outside our schools in Carmarthenshire putting children at risk from severe injury or death.
Can I ask the Executive Board Member “What can be done by CCC to enforce parking restrictions outside schools and ensure pupils in all schools in Carmarthenshire be safe when arriving on a school day and leaving at the end of the day?”
- 9. MINUTES FOR INFORMATION (AVAILABLE TO VIEW ON THE WEBSITE)**
 - 9 .1 PLANNING COMMITTEE - 29TH APRIL 2021**
 - 9 .2 POLICY AND RESOURCES SCRUTINY COMMITTEE - 30TH APRIL 2021**
 - 9 .3 SOCIAL CARE AND HEALTH SCRUTINY COMMITTEE - 21ST MAY 2021**

WEDNESDAY, 12 MAY 2021

PRESENT: Councillor I.W. Davies (Chair)

Councillors:

F. Akhtar	S.M. Allen	L.R. Bowen	K.V. Broom
C.A. Campbell	J.M. Charles	D.M. Cundy	S.A. Curry
C.A. Davies	W.R.A. Davies	T.A.J. Davies	G. Davies
H.L. Davies	J.A. Davies	K.Davies	S.L. Davies
E. Dole	J.S. Edmunds	D.C. Evans	H.A.L. Evans
L.D. Evans	R.E. Evans	W.T. Evans	S.J.G. Gilasbey
P. Hughes-Griffiths	A.D. Harries	T.M. Higgins	J.K. Howell
P.M. Hughes	A. James	J.D. James	R. James
D.M. Jenkins	J.P. Jenkins	G.H. John	C. Jones
B.W. Jones	D. Jones	G.R. Jones	H.I. Jones
T.J. Jones	A. Lenny	M.J.A. Lewis	K. Lloyd
K. Madge	S. Matthews	A.S.J. McPherson	E. Morgan
A.G. Morgan	S. Najmi	D. Nicholas	J.S. Phillips
D. Price	J.G. Prosser	B.A.L. Roberts	E.M.J.G. Schiavone
H.B. Shepardson	A.D.T. Speake	L.M. Stephens	B. Thomas
D. Thomas	E.G. Thomas	G.B. Thomas	G. Thomas
J. Tremlett	A.Vaughan Owen	D.T. Williams	D.E. Williams
J.E. Williams			

Also Present:

W. Walters, Chief Executive
 C. Moore, Director of Corporate Services
 G. Morgans, Director of Education & Children's Services
 J. Morgan, Head of Homes & Safer Communities
 R. Mullen, Director of Environment
 P.R. Thomas, Assistant Chief Executive (People Management & Performance)
 L.R. Jones, Head of Administration and Law
 G. Morgan, Head of Democratic Services
 E. Evans, Principal Democratic Services Officer
 S. Rees, Simultaneous Translator
 J. Hawker, Digital Support Officer
 C.J. Warwick, Digital Support Engineer
 L. Jenkins, Executive Board Support Officer
 M.S. Davies, Democratic Services Officer
 K. Thomas, Democratic Services Officer
 E. Bryer, Democratic Services Officer

Virtual Meeting - 10.00 - 10.55 am

1. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors P. M. Edwards, A.L. Fox and B.D.J Phillips.

2. DECLARATIONS OF PERSONAL INTERESTS.

Councillor	Minute Number	Nature of Interest
L.D. Evans	7.2 - Modernising Education Programme Proposal to relocate Ysgol Heol Goffa to a new site and increase its capacity from 75 to 120.	Son-in-law works in Ysgol Heol Goffa.
L.M. Stephens	8.3 - Receive the report of the meeting of the Executive Board held on the 12 th April 2021 (Retail, Leisure and Hospitality Rates Relief Scheme 2021/22).	Family member qualifies for Business Rates.
H.A.L. Evans	8.1 - Receive the report of the meeting of the Executive Board held on the 22 nd February 2021 (Housing Revenue Account).	Sister is Chief Executive of a Housing Association.
S.J. G. Gilasbey	8.1 - Receive the report of the meeting of the Executive Board held on the 22 nd February 2021 (Housing Revenue Account).	Family member is a council tenant
P.M. Hughes	8.3 - Receive the report of the meeting of the Executive Board held on the 12 th April 2021 (Retail, Leisure and Hospitality Rates Relief Scheme 2021/22).	Lives on a business premises.

E. Dole	8.3 - Receive the report of the meeting of the Executive Board held on the 12 th April 2021 (Retail, Leisure and Hospitality Rates Relief Scheme 2021/22).	Family member qualifies for Business Rates
---------	---	--

3. CHAIR'S ANNOUNCEMENTS.

- The Chair advised that he had written to the office of Her Majesty The Queen to convey Carmarthenshire County Council's deepest sympathy following the death of the Duke of Edinburgh.
- The Chair reminded Council that the Royal British Legion, Llandeilo lost, in 2020 its President / Past Chairman and lifelong supporter, D T Davies, OBE, MM. It was advised that the Royal British Legion, Llandeilo was raising money for commemorative benches. It is intended to install one in Penlan Park, Llandeilo and the other in Dryslwyn. The benches would be in commemoration of a great man and also the Royal British Legion, which is celebrating 100 years this year. Councillor Edward Thomas (the Chair of the Llandeilo Branch) would welcome any donations.
- It was advised that on Wednesday, 5th April, there had been a serious house fire at Talar Wen, Pencarreg, where the occupier had lost everything but fortunately, she and her son were unhurt. Officers from the Housing Department had been working with them to find alternative accommodation. The Chair expressed his sincere thanks to all concerned.
- The Chair congratulated Carmarthenshire Young Farmers Club on their recent success in winning the English and Welsh public speaking competition at Wales level.
- Councillor Jeanette Gilasbey expressed her congratulations to Jonathan Gravell on becoming the next High Sheriff of Dyfed.
- Councillor Emlyn Dole congratulated everyone who stood at the recent elections and thanked the agents who supported them. Cllr. Cefin Campbell was congratulated on being elected as Member of the Senedd for Mid and West Wales. Cllr Ann Davies was also welcomed as the Executive Board Member for Communities and Rural Affairs.
- The Chair welcomed back Cllr. Jim Jones following a period of ill health.

4. TO APPROVE AND SIGN AS A CORRECT RECORD THE MINUTES OF THE COUNCIL MEETING HELD ON THE

4.1. 3RD MARCH 2021

RESOLVED that the minutes of the meeting of Council held on the 3rd March, 2021 be signed as a correct record.

4.2. 10TH MARCH 2021

RESOLVED that the minutes of the meeting of Council held on the 10th March, 2021 be signed as a correct record.

5. TO CONSIDER NOMINATIONS FOR THE CHAIR OF COUNCIL FOR THE 2021/2022 MUNICIPAL YEAR

UNANIMOUSLY RESOLVED that Councillor J. Eirwyn Williams be nominated Chair Elect of Carmarthenshire County Council for the 2021/22 Municipal Year.

6. TO CONSIDER NOMINATIONS FOR THE VICE-CHAIR OF COUNCIL FOR THE 2021/2022 MUNICIPAL YEAR

UNANIMOUSLY RESOLVED that Councillor K. Lloyd be nominated Vice-Chair Elect of Carmarthenshire County Council for the 2021/22 Municipal Year.

7. TO CONSIDER THE RECOMMENDATIONS OF THE EXECUTIVE BOARD IN RESPECT OF THE FOLLOWING ITEMS:-

7.1. CORPORATE STRATEGY 2018/23 - UPDATE APRIL 2021

The Council was informed that the Executive Board, at its meeting held on the 22nd March 2021 (minute 6 refers) had considered a report which provided information on the adjustments that had been made to the Corporate Strategy 2018-23 and the Well-being Objectives which were adopted in June 2018. The adjustments were made to reflect the developing priorities, the impact of the Covid-19 Pandemic, Brexit and climate change.

RESOLVED that the recommendation of the Executive Board that the Corporate Strategy and Well-being Objectives adopted in June, 2018 be adjusted, as reported, to reflect developing priorities, the impact of the Covid-19 Pandemic, Brexit and climate change be adopted.

7.2. MODERNISING EDUCATION PROGRAMME PROPOSAL TO RELOCATE YSGOL HEOL GOFFA TO A NEW SITE AND INCREASE ITS CAPACITY FROM 75 TO 120

[Note: Councillor L.D. Evans had earlier declared an interest in this item.]

The Council was informed that the Executive Board, at its meeting held on the 12th April 2021 (minute 6 refers) had considered a report on proposals to relocate Ysgol Heol Goffa by September 2023 to a new site next to the recently completed Ysgol Pen Rhos and increase its capacity from 75 to 120.

RESOLVED that the following recommendations of the Executive Board be adopted:-

on the basis that

- there are no other related proposals;

- the statutory proposal has been consulted upon and published in accordance with the School Organisation Code and contains all the relevant information and, having considered the consultation document and consultation report;
 - no objections were received in response to the Statutory Notice;
- that the proposals to relocate Ysgol Heol Goffa and increase its capacity from 75 to 120, as laid out in the Statutory Notice, be implemented.

7.3. DYFED PENSION FUND PENSION BOARD TERMS OF REFERENCE

The Council was informed that the Executive Board at its meeting on the 26th April (minute 6 refers) had considered a report revising the Dyfed Pension Fund Board Terms of Reference.

UNANIMOUSLY RESOLVED that the recommendations of the Executive Board to approve the revised terms of reference of the Dyfed Pension Fund Board, as stated in the report, be adopted and incorporated into the council's constitution.

8. TO RECEIVE THE REPORT OF THE MEETING OF THE EXECUTIVE BOARD HELD ON THE

8.1. 22ND FEBRUARY 2021

[Note: Councillors H.A.L Evans and S.J.G Gilasbey declared an interest at the start of this item].

UNANIMOUSLY RESOLVED that the report of the meeting of the Executive Board held on the 22nd February 2021 be received.

8.2. 22ND MARCH 2021

UNANIMOUSLY RESOLVED that the report of the meeting of the Executive Board held on the 22nd March 2021 be received.

8.3. 12TH APRIL 2021

[Note: 1. Councillor L.M. Stephens had earlier declared an interest in this item.

2. Councillors P. M. Hughes and E. Dole declared an interest at the start of this item].

UNANIMOUSLY RESOLVED that the report of the meeting of the Executive Board held on the 12th April 2021 be received.

9. PUBLIC QUESTIONS (NONE RECEIVED).

The Chair advised that no public questions had been received.

10. QUESTIONS BY MEMBERS (NONE RECEIVED)

The Chair advised that no questions from Members had been received.

11. MINUTES FOR INFORMATION (AVAILABLE TO VIEW ON THE WEBSITE)

The Chair stated that the minutes outlined on the agenda 11.1 – 11.18 were available for information on the Council website.

CHAIR

DATE

COUNTY COUNCIL

WEDNESDAY, 19 MAY 2021

PRESENT: Councillor I.W. Davies (Chair)

Councillors:

F. Akhtar	S.M. Allen	L.R. Bowen	K.V. Broom
J.M. Charles	D.M. Cundy	S.A. Curry	C.A. Davies
W.R.A. Davies	T.A.J. Davies	G. Davies	H.L. Davies
J.A. Davies	K. Davies	S.L. Davies	E. Dole
J.S. Edmunds	P.M. Edwards	D.C. Evans	H.A.L. Evans
L.D. Evans	W.T. Evans	S.J.G. Gilasbey	P. Hughes-Griffiths
A.D. Harries	T.M. Higgins	J.K. Howell	A. James
J.D. James	R. James	D.M. Jenkins	J.P. Jenkins
G.H. John	C. Jones	B.W. Jones	D. Jones
G.R. Jones	H.I. Jones	T.J. Jones	A. Lenny
M.J.A. Lewis	K. Lloyd	K. Madge	A.S.J. McPherson
E. Morgan	A.G. Morgan	S. Najmi	D. Nicholas
B.D.J. Phillips	J.S. Phillips	D. Price	J.G. Prosser
B.A.L. Roberts	E.M.J.G. Schiavone	H.B. Shepardson	A.D.T. Speake
L.M. Stephens	B. Thomas	D. Thomas	E.G. Thomas
G.B. Thomas	G. Thomas	J. Tremlett	A. Vaughan Owen
D.T. Williams	D.E. Williams	J.E. Williams	

Also Present:

W. Walters, Chief Executive
 C. Moore, Director of Corporate Services
 J. Morgan, Director of Community Services
 G. Morgans, Director of Education & Children's Services
 R. Mullen, Director of Environment
 L.R. Jones, Head of Administration and Law
 P.R. Thomas, Assistant Chief Executive (People Management & Performance)
 D. Hockenfull, Marketing and Media Manager
 G. Morgan, Head of Democratic Services
 M. Evans Thomas, Principal Democratic Services Officer
 L. Jenkins, Executive Board Support Officer
 J. Hawker, Digital Support Officer
 C.J. Warwick, Digital Support Engineer
 A. Eynon, Principal Translator
 E. Bryer, Democratic Services Officer
 R. Lloyd, Democratic Services Officer
 M.S. Davies, Democratic Services Officer.

Virtual Meeting - 10.00 am - 12.05 pm

1. APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors C.A. Campbell, A.L. Fox, P.M. Hughes and S. Matthews.

2. DECLARATIONS OF PERSONAL INTERESTS

There were no declarations of personal interest.

3. **PERSONAL MATTERS / OUTGOING CHAIR'S ANNOUNCEMENTS**

The Chair referred to the challenges faced by the Authority during his term of office which, due to the Covid pandemic, had started and was ending with a virtual Annual Meeting. He paid tribute to all staff who had ensured that essential services had been able to continue wherever possible adding that his thoughts were with those who had lost loved ones during the year.

He stated that due to the Covid restrictions he had been unable to undertake many visits during his term of office though he had been able to attend a tree planting ceremony in Whitland in July and open the Ferryside Forum Market. He had also laid a wreath at the Remembrance Sunday Service in Llanelli.

He expressed sadness that he had been unable to visit residents in the county who had celebrated their 100th birthday nor able to visit the Council's care home in the run up to Christmas. His biggest disappointment, however, was that he had been unable to hold a Civic Service in Llanybydder, which is usually one of the highlights of a Chair's year in office.

The Chair referred to the fact that whilst the Annual Walrus Dip fundraising event at Cefn Sidan, Pembrey, had been cancelled he had undertaken a sponsored walk around his village and surrounding areas in addition to arranging his own sponsored swim at Pendine over the Easter weekend. He thanked all who had donated towards his chosen charities – Prostrate Cancer and St. Peter's Church, Llanybydder.

The Chair stated that it had been an honour to serve as the Chair of Carmarthenshire County Council and he thanked Members for their cooperation. He also thanked his consort, Councillor Sue Allen, the Rev. Wyn Maskell for serving as his Chaplain, Wendy Walters and Linda Rees Jones for their support and guidance throughout the year, staff in the Democratic Services section and Members Support Services, I.T. staff and Callum Warwick who had been particularly helpful during his period in office.

Finally, he extended his congratulations and best wishes to his Vice Chairman, Councillor Eirwyn Williams and his consort, Mrs. Joyce Williams, and wished them both well in their year of office. He also congratulated Vice Chair elect, Councillor Ken Lloyd and his consort, Mrs. Katherine Lloyd.

4. **ELECTION OF CHAIR OF THE COUNCIL FOR THE 2021-22 MUNICIPAL YEAR**

It was moved by Councillor I.W. Davies and seconded by Councillor W.T. Evans and UNANIMOUSLY RESOLVED that Councillor J.E. Williams be elected Chair of Carmarthenshire County Council for the 2021/22 Municipal Year.

Councillor I.W. Davies congratulated Councillor Williams on his election.

Councillor Eirwyn Williams made his declaration of acceptance of office and was invested with the Chain of Office.

Councillor Williams expressed his gratitude to all Councillors for their support in appointing him as Chair of Carmarthenshire County Council and that he was

looking forward to his year in office representing the council and meeting people when the current lockdown restrictions were eased. Councillor Williams also paid tribute to the retiring Chair, Councillor I.W. Davies.

Tributes were also paid to the Retiring Chair by the Leaders of the Plaid Cymru, Independent, Labour and New Independent Groups for the excellent service he had given to the Council during his year of office.

The Chair thanked members for all their kind words and advised that in view of social distancing rules, his Consort (Mrs Joyce Williams) would not be invested with her Chain of Office that day. That would hopefully be arranged for the ceremonial function later in the year.

The Chief Executive also paid tribute on behalf of the Authority's staff to the retiring Chair and his consort (Councillor Ieuan Davies and Mrs Sue Allen) who had fulfilled his role with great professionalism and been very active and supportive of the work of the Council. She congratulated the newly elected Chair and Consort (Councillor Eirwyn Williams and Mrs Joyce Williams), and Vice Chair and Consort (Councillor Ken Lloyd and Mrs Katherine Lloyd) on their appointments and wished them a very happy and successful year in office.

5. ELECTION OF VICE CHAIR OF THE COUNCIL FOR THE 2021-22 MUNICIPAL YEAR

It was moved by Councillor D. Cundy, seconded by Councillor K. Madge and UNANIMOUSLY RESOLVED that Councillor Ken Lloyd be elected Vice-Chair of Carmarthenshire County Council for the 2021/22 Municipal Year.

The Chair congratulated the Vice Chair on his appointment and advised that due to the current social distancing rules, arrangements had been made for Councillor Lloyd's Chain of Office to be delivered to his home.

The Vice-Chair expressed his appreciation to the Council on his appointment and made his declaration of acceptance of office.

The Chair advised that due to the social distancing rules, the Vice Chair's Consort (Mrs Katherine Lloyd) would not be invested with her Chain of Office that Day. That would hopefully be undertaken later in the year.

6. TO RECEIVE THE LEADER OF THE COUNCIL'S ANNUAL REPORT 2020-21

Prior to introducing his Annual Report the Leader congratulated Cllr. Gareth John on his appointment as a member of the Hywel Dda University Health Board. He referred to the fact that although meetings were, a year on since the last Annual Meeting, still being held virtually it was hoped to commence hybrid meetings soon whereby members and officers could attend a meeting in person or online. On a positive note he welcomed the fact that 2 million people in Wales had now received a vaccination to protect them against Covid. In the Hywel Dda University Health Board area 60% of the population had received their first vaccine injection and 27% had received their second injection. However, with news of the Indian Covid variant he emphasised the need for continued vigilance adding that the Authority's response would be measured and proportionate and led by scientific reasoning. He added that although restrictions had eased recently the Authority

would proceed with caution as it focussed on returning to normal in regard to the reopening of local businesses and services.

Whereupon the Leader introduced his sixth Annual Report to the Council covering the period 2020/21 which this year was presented in a video format entitled 'Reflect, Reset, Move Forward'. He commented that the video, which would also be available to view on the Council's website, provided a summary of the challenges faced by the Council and the priority areas which would be focussed on moving forward. The video commentary included references to the following:

- **Reset** - New ways of working, new ways of serving our residents, new policies and new ways of operating, the pandemic has made things happen more quickly - and in most cases this had been very positive;
- **Move Forward** - Getting Carmarthenshire's economy moving again. We will support businesses to re-establish and flourish again. We will create new jobs to get people back into work, and we will continue turning our ambitions into reality;
- **Town Centre recovery** Our town centres are the places where people come together, where businesses can thrive and where friends and family can enjoy their leisure time together. Across all our town centres, we will continue working with existing and potential businesses and providing the opportunities for growth and doing things differently;
- **Ten Towns** Further out of the urban centres, we are also focusing on our rural market towns - an important and exciting element of our rural regeneration strategy, Moving Rural Carmarthenshire Forward;
- **Rural (general) plus Carmarthen Mart** - Creating new opportunities for the people who live and work in rural Carmarthenshire so that families born and raised in our communities are encouraged to stay, contribute and thrive;
- **Coast** - Key coastal developments including the soon to be completed £7million regeneration masterplan for Pendine with a new state of the art museum and eco-hotel alongside the new promenade, and the imminent commencement of the £200million Pentre Awel development at Llanelli which will provide world-class medical research and health care delivery whilst supporting and encouraging people to lead active and healthy lives and create almost 2,000 jobs and training/apprenticeship opportunities;
- **Roads infrastructure** – The commencement of several infrastructure schemes over the next 12 months, investing millions of pounds to improve roads, cycleways and pathways including the improvement of the J48 at Hendy which was already underway to ease peak-time congestion for traffic joining or leaving the M4;
- **Climate change/recycling** - As one of the first local authorities in Wales to declare a climate emergency in 2019 and publish a climate change action plan detailing how we plan to become net zero carbon by 2030 our initial focus was on our measurable carbon footprint. Carbon emissions from our

buildings and our fleet had been reduced significantly already and we are investing in electric car charging points to support sustainable travel and in cycle facilities to encourage active travel; we are looking at ways to develop renewable energy sources, enhancing our biodiversity and looking at nature-based solutions. We will protect and enhance Carmarthenshire so that it continues to grow and flourish for the benefit of our communities - today, and in our future;

- **Poverty/housing** - The pandemic had brought into stark contrast the very real struggles some people in our communities are facing. We will help them, in the short-term and the long-term. Over the next 12 months we will develop a service we've recently launched to help, support and advise people in need - not just sign-posting to immediate sources of support, but also guiding them towards a better future by supporting their financial, emotional and physical wellbeing. We pledge to build an additional 400 new homes over the next three years as part of a £260million investment programme that will also create local jobs, improve and maintain existing housing stock, develop new standards for energy efficiency and move towards carbon neutral homes. As well as building new homes, we are improving communities - with particular focus on key areas, such as Tyisha in Llanelli which has suffered decline over a number of years;
- **MEP** - Over the next year you will see the beginnings of more new schools being built including Ysgol Pen-bre and Ysgol Heol Goffa, and the official opening celebrations at several others just recently completed, including Ysgol Pum Heol in Five Roads, Ysgol Rhys Prichard in Llandovery, and Ysgol Llangadog. We are continuing to invest hundreds of millions of pounds through our Modernising Education Programme;
- **Social care** - We will continue supporting people's health and wellbeing with our overarching aim of helping people maintain their independence in their own homes and communities, but being there to offer support if they need a helping hand;
- **Leisure** - More opportunities will be provided for people to enjoy living active and healthy lifestyles including new leisure centres in Llanelli and Llandovery. Carmarthenshire would be promoted as the cycling hub of Wales bringing more cyclists, and hopefully events, to the county to build on our previous successes. We look forward to developing a new skate park for young people in the Gwendraeth;
- **Procurement** - Hundreds of millions of pounds had been committed from our Capital Programme to progress these developments, and our teams continue to work diligently to secure grant funding from every avenue - drawing down every pound possible so that Carmarthenshire can benefit. Over the next 12 months, and beyond, we will ensure that the local economy is at the heart of procurement - ensuring that local people, businesses and supply chains can get involved and benefit from our investments and developments. We want to procure at least 70% local - strengthening the local economy, keeping people in jobs and creating new jobs, providing apprenticeships and training opportunities, and squeezing every penny out of every pound;

- **Tourism/filming** - People were coming to Carmarthenshire on holidays, for day visits, for business trips. The TV, film and drama companies were lining up to set their latest movies in the place we call home - because we have got so much to offer. I hope I can encourage you to see Carmarthenshire through their eyes, and for us to treasure what we have. Let's move Carmarthenshire forward and truly prosper.'

The Leaders of the Labour Group, New Independent Group and the Independent Group were afforded the opportunity of commenting on the Leader's report. They all expressed their thanks and appreciation to all those who had provided help and assistance during the Covid pandemic.

In conclusion the Leader thanked everyone for their support and paid tribute to all staff, residents of Carmarthenshire, and all 'front line' workers for their dedication, assistance and fortitude over the past year.

RESOLVED that the Leaders 2020/21 Annual Report/Video be noted.

7. TO CONFIRM APPOINTMENT OF MEMBERS TO COMMITTEES OF THE COUNCIL FOR THE 2021-22 MUNICIPAL YEAR

The Council considered the composition of Regulatory, Scrutiny, Other Committees and Panels and the membership of those committees. The Leaders of the Political Groups confirmed that there were no additional membership changes.

It was duly moved and seconded and

UNANIMOUSLY RESOLVED that the composition and membership of Regulatory, Scrutiny, Other Committees and Panels for the 2021/22 Municipal Year, as detailed within the report, be approved.

8. TO CONSIDER NOMINATIONS RECEIVED AND TO ELECT CHAIRS AND VICE CHAIRS FOR THE COMMITTEES / PANELS OF THE COUNCIL FOR THE 2021-22 MUNICIPAL YEAR

The Council, in accordance with Corporate Procedure Rule CPR 17.6, considered nominations which had been received for the appointment of Chairs and Vice Chairs of Committees for the 2021/22 Municipal Year.

It was duly moved and seconded and

UNANIMOUSLY RESOLVED that the following appointments to Chairs and Vice Chairs of Regulatory, Scrutiny, Other Committees and Panels be made for the 2021/22 Municipal Year:-

<u>COMMITTEE / PANEL</u>	<u>CHAIR</u>	<u>VICE CHAIR</u>
Community Scrutiny Committee	To be appointed by the Committee	Cllr. G.B. Thomas
Education & Children Scrutiny Committee	Cllr. D. Price	Cllr. E.G. Thomas
Environmental & Public Protection Scrutiny Committee	Cllr. J.D. James	Cllr. A. Vaughan Owen
Policy & Resources Scrutiny Committee	Cllr. A.G. Morgan	Cllr. G. John
Social Care & Health Scrutiny Committee	Cllr. G. Thomas	Cllr. I.W. Davies
Appeals Committee	Cllr. J.K. Howell	Cllr. S.M. Allen
Appointments Committee A - Directors	Cllr. E. Dole	Cllr. L.M. Stephens
Appointments Committee B - Heads of Service	Cllr. L.M. Stephens	Cllr. E. Dole
Democratic Services Committee	Cllr. R. James	Cllr. W.T. Evans
Dyfed Pension Fund Committee	Cllr. D.E. Williams	Not required
Licensing Committee	Cllr. E.G. Thomas	Cllr. D.E. Williams
Member Appointments Committee	Cllr. J.M. Charles	Cllr. W.R.A. Davies
Planning Committee	Cllr. A. Lenny	Cllr. H.I. Jones
Housing Review Panel	Cllr. G.B. Thomas	Cllr. I.W. Davies

9. ANNUAL REVIEW OF THE COUNCIL'S CONSTITUTION

The Council was reminded of the requirement for it to review its Constitution on an annual basis and that as part of that process it had established a Constitutional Review Working Group [CRWG] to present any recommended changes. The following changes were recommended to Council by the Constitutional Review Working Group:-

Local Government and Elections (Wales) Act 2021

The Local Government and Elections Wales Act 2021 had and would introduce a number of legislative changes and these changes would come into force on different dates. The constitution had been updated to reflect the changes known to date.

Part 3.2 Scheme of Delegation to officers

The scheme of delegation was currently being updated to reflect the Council's current organisational structure and any legislative changes. These changes would go to CRWG separately and be the subject of a further report to Council.

Councillors' and Co-opted Members' Salaries and Allowances Scheme (Part 6.1)

Constitutionally, responsibility for adopting a Scheme of Members' Allowances rested with the Council but the Independent Remuneration Panel for Wales (IRPW) determined the amounts to be paid with a view to providing a consistent

national framework for councillor remuneration. The report contained the IRPW determinations for 2021/22 which were payable from 1st April 2021. Councillors appointed to new posts Senior/Civic Salaries at the AGM would be paid any revised salary from the start of the municipal year (19th May 2021).

UNANIMOUSLY RESOLVED

- 9.1 in accordance with the determinations made by the Independent Remuneration Panel for Wales, to adopt the Councillors' and Co-opted Members' Salaries and Allowances Scheme for 2021/22, as detailed within Part 6.1 of the Constitution;**
- 9.2 to approve the constitutional changes, which have come about as a result of the legislative changes in Local Government and Elections (Wales) Act 2021 and any additional recommendations put forward by the Constitutional Review Working Group;**
- 9.3 that the Monitoring Officer be authorised to make any minor amendments, correct typographical or drafting errors and ensure all cross-references within the Constitution are correct and that these be reported to the Constitutional Review Working Group as and when necessary;**
- 9.4 that subject to recommendations 9.1 – 9.3 above, and also the deletion, under 'Responsibility for Functions, of Function D.7. 'Duty to provide assistance at European Parliamentary elections', the Council Constitution be adopted for 2021/22.**

CHAIR

DATE

COUNCIL 9TH JUNE 2021

Draft Local Development Orders Ammanford and Carmarthen Town Centres

Executive Board Recommendations:

- To consider the representations received in respect of the Draft Local Development Orders (LDO) for Ammanford and Carmarthen Town Centres.
- To approve the recommendations of the report.
- To approve the submission of the LDO (inclusive of the recommendations of this report, and evidence updates) to the Welsh Government for agreement (subject to a satisfactory EIA).
- Grant officers delegated authority to make non-substantive typographical or factual amendments as necessary to improve the clarity and accuracy of the LDO and to update the evidence base and make any consequential changes to the LDO, and to ensure any additional matters of legal compliance are also integrated.

Reasons:

- To reflect corporate regeneration objectives, and the Covid-19 Recovery Plan.
- To ensure the issues of ongoing vitality and viability within the Town Centres are appropriately considered and to utilise the provisions of national Planning Policy in this regard.
- To set out the scope of LDOs and their use in relation to Carmarthen and Ammanford town centres.

Relevant scrutiny committee to be consulted NO (Draft LDO's was presented to Community and Regeneration Scrutiny Committee on the 17 December 2020)

Exec. Board Decision Required YES

Council Decision Required YES

EXECUTIVE BOARD MEMBER PORTFOLIO HOLDER:- Cllr. Mair Stephens, Strategic Planning

Directorate : Environment

Name of Head of Service:

Llinos Quelch

Report Author: Ian Llewelyn

Designations :

Head of Planning

Forward Planning
Manager

Tel Nos. 01267 228659

E Mail Addresses:

L.Quelch@carmarthenshire.gov.uk

IRLJewelyn@carmarthenshire.gov.uk

COUNCIL
9TH JUNE 2021

Draft Local Development Orders
Ammanford and Carmarthen Town Centres

1. BRIEF SUMMARY OF PURPOSE OF REPORT.

1.1 This Report sets out progress and proposals in relation to the preparation of Local Development Orders (LDO) for Ammanford and Carmarthen Town Centres, and seeks authorisation to proceed subject to supporting evidence, and Welsh Government approval to adopt.

1.2 The consultation period for the Draft LDOs commenced on the 12 January 2021 and closed on the 26 February 2021. In total some 19 duly made representations were received from a range of organisations and interested parties - details of which, along with officer responses and recommendations are set out in Appendix A of this report for decision.

2. Local Development Orders

What is an LDO?

2.1 A Local Development Order (LDO) is made by Local Planning Authority (LPA) and grants planning permission for the type of development specified within the LDO, and within a defined spatial area. It offers an LPA the opportunity to streamline the planning process by removing the need for developers/applicants to make a planning application to the LPA. This can allow an LPA to act proactively in response to locally specific circumstances within their area. As stated above, it should relate to a geographical area and should reflect the focused purpose of the LDO, and the nature of its intended outcomes. An LDO may also be permanent, or time limited depending on their objective, in this respect a time limited LDO provides for increased flexibility in fast changing and developing areas allowing for easy revision and updating, or to deliver a set objective over a fixed timescale.

2.2 Certain types of development as set out within the Town and Country Planning (General Permitted Development) Order 1995 (PDO) are already permitted without the need for planning permission. The PDO grants a general permission for various types of relatively small scale and normally non contentious development without the need to make a planning application. LDOs can therefore be seen as an extension of permitted development but decided upon locally in response to specific local circumstances.

2.3 For information an LPA can revoke an LDO at any time. Where it is proposed to modify an LDO, re-consultation may be required.

2.4 Appendix B provides further information in respect of the Legislative and Policy Framework and outlines some of the core considerations and limitations in respect of an LDO.

LDO in a Retail Context

2.5 The Welsh Government in Building Better Places: The Planning System Delivering Resilient and Brighter Futures - Placemaking and the Covid-19 recovery clearly identified the

impact of the Covid-19 lockdown on our retail and commercial centres. Town Centres largely became deserted except for those people shopping for essential items with the comparison retail sector notably impacted. In this respect supermarkets and convenience retailers became the few shops still trading, all of this at a time when components of the retail sector and certain town centres were already struggling.

2.6 Building Better Places identifies that: “The economic consequences have meant that many retailers are struggling financially, and this will lead to higher vacancy rates in all of our commercial centres. Online competition to our town centre retailers was strong before the crisis; this situation will become more apparent as more retailers increase their online presence and more people have become used to doing the majority of their non-essential shopping online.”

2.7 There is a recognition that retail and commercial centres are hubs of social and economic activity and that their function extends beyond retail providing a focal point for a diverse range of services and cultural activities/functions. These functions are often equally important in supporting the needs of local communities.

2.8 The WG in recognising the central role of retail and commercial centres state that they “should become places where a variety of retail, employment, commercial, community, leisure, health and public sector uses come together in a hub of activity to make them viable as go-to destinations once more. Flexible, local co-working spaces could also be a crucial new element to increase space to work. Residential uses are also key to the vitality of centres, provided that they do not curtail the commercial activities which take place and soundscapes are considered.”

2.9 Indeed, as the challenges to respond to the impact of Covid-19 becomes clear and as town centres reshape themselves, this would suggest that traditional retailing uses will not be as prevalent and the demand for new retail space will lessen for the foreseeable future.

2.10 Consequently, the role of primary retail areas will need to be reviewed in light of Covid-19, and this must be realistic recognising that retail occupiers will return in the way prior to the pandemic. This will require a review and reassessment of policies emerging within the Revised LDP.

2.11 It is however noted that whilst the Revised LDP is under preparation any proposals will need to be considered against the provisions of the current adopted LDP. In this respect there is a clear need to understand and respond to the impacts of Covid-19 on the future of our town centres in advance of the adoption of the Revised LDP.

2.12 This report seeks to address this interim position through the consideration and designation of LDO's for Ammanford and Carmarthen Town Centres. LDOs can contribute to local economic development and regeneration, helping make places more attractive and competitive. In town centres, LDOs can help address the problem of vacant properties to achieve more viable and vibrant centres. They can specify what is or is not an acceptable development or use or impose limitations to exclude certain developments within a use class.

2.13 It should be noted that an LDO for Llanelli Town Centre was adopted in February 2019 and remains in operation.

2.14 An LDO can contribute to local economic development and regeneration, helping make places more attractive and competitive. They simplify the planning process by removing the need for planning applications, allowing developers to progress with more speed and certainty whilst reducing costs. In town centres, LDOs can help address the problem of vacant properties to achieve more viable and vibrant centres. They can specify what is or is not an acceptable development or use or impose limitations to exclude certain developments within a use class.

2.15 An LDO can facilitate changes of use replacing many minor planning applications which are routinely approved. LDOs can be particularly effective when combined with other regeneration proposals to bring about more comprehensive improvements to centres, including as part of environmental and infrastructure enhancements. In this regard, reference is made to the Town Centre Forums that are in place for both town centres.

2.16 Since the COVID-19 outbreak, businesses within Carmarthen and Ammanford town centres have struggled, with some businesses deciding to shut down. In formulating the 2 LDOs, due regard will be given to key evidence – notably town centre retail studies undertaken pre- and post-lockdown (looking at issues such as vacancy rates, uses etc).

3. Developing an LDO – Carmarthen and Ammanford Town Centre

3.1 Whilst the adopted LDP sets a strong policy direction for retail within Carmarthenshire, the challenges facing retail centres particularly as evidence through Covid-19 requires the planning process to adopt a flexible and responsive approach in ensuring our town centres are viable and vibrant.

3.2 In this respect it is essential that Carmarthen and Ammanford are able to respond positively to the changes arising from Covid-19. There is potential to review and develop an effective strategy to promote uses to complement the town centres. In this respect it should not be predicated on an abandonment of the town centres overall retail focus, but the consideration of a flexible approach to complement activities which support the centres' vitality and viability. With the inevitable economic effects that accompany COVID-19, the adoption of LDOs for the two centres will streamline the planning process and encourage ongoing and new investment in the town centres.

4. What will the LDO Permit and its Spatial Extent

4.1 The uses permitted through the draft LDOs, is set out in the Draft Local Development Order's and Statements of Reasons available via the report to County Council on the 19th December 2020 accessible through the link below. The proposed spatial extent of the town centres to which the Draft LDO's provisions will relate is also available through the link below along with further details on the location of listed buildings and the extent of any Conservation Areas.

<https://democracy.carmarthenshire.gov.wales/mgAi.aspx?ID=28766#mgDocuments>

5. Lifetime of the LDO

5.1 It is proposed that the LDO operate for an initial period from its adoption to coincide with the anticipated adoption of the Revised LDP as outlined within the emerging Revised Delivery Agreement – August 2022. This period will however be subject to ongoing review and may be extended or reduced subject to the progression of the Revised LDP towards adoption.

5.2 Development that commences while the LDO is in effect may be completed and/or continued after its period of operation (subject to the conditions of the LDO). Once the LDO has expired, however, no new changes of use will be allowed under its terms without conventional planning permission. Reference should be made to the content of Appendix B in relation to the legislative framework in respect of revocation and revision and the potential for compensation should an LDO be withdrawn.

6. Operation of the LDO

6.1 The LDO will be subject to a 2-stage process (Certificate of Conformity and Commencement Notice Approval).

6.2 Where a 'development' is proposed which is within the LDO area and conforms with the schedule of approved use classes (as referenced above), a Certificate of Conformity will be issued by the Council. Applicants will be required to submit their proposals and pay the nominal fee of £90 to the LPA.

6.3 A change of use cannot commence however until a Commencement Notice Approval is released by the LPA. In this respect an applicant will need to satisfy any requirements as set out in those regulatory regimes that are outside of the planning system e.g., building regulations and any required pre-conditions as set out within the LDO. A Commencement Notice Approval will not be issued where the necessary information to support the proposal has not been provided and/or where the required pre-conditions have not been met.

6.4 The processes utilised in operating the current Llanelli Town Centre LDO includes a notification system whereby key consultees (e.g., Town/Rural Councils, Dwr Cymru or Natural Resources Wales) are informed of LDO proposals. This reflects that such bodies would ordinarily be notified/consulted through the planning application process.

6.5 Reference will be made to the current processes used in implementing the Llanelli Town Centre LDO and utilised as appropriate, including the measures for monitoring its implementation.

Monitoring and Measuring Success

6.6 Throughout the lifetime of the LDOs we will assess the impact of the LDO and decide whether to (i) renew the LDO with no revisions, (ii) renew the LDO with new terms and conditions or (iii) revoke the LDO. This will be informed by annual monitoring of the delivery of the LDOs objectives, changes in local and national policy and strategic/corporate objectives.

7. Next Steps

7.1 Subject to Council's deliberations and the successful outcome of the Environmental Impact Assessment (EIA), approval will be sought from the Welsh Government in accordance with the established provisions to adopt the LDOs. Following this the LDOs will be adopted and become operational.

DETAILED REPORT ATTACHED?

YES (Further documentation appended)

IMPLICATIONS

I confirm that other than those implications which have been agreed with the appropriate Directors / Heads of Service and are referred to in detail below, there are no other implications associated with this report:

Signed: **L Quelch** **Head of Planning**

Policy, Crime & Disorder and Equalities	Legal	Finance	ICT	Risk Management Issues	Staffing Implications	Physical Assets
YES	YES	YES	NONE	NONE	NONE	NONE

1. Policy, Crime & Disorder and Equalities

Reflects the provisions of National Planning Policy, and the evidential information set out within the report support, and where appropriate, will be utilised in the implementation of the LDO and will inform a review of the Local Development Plan. It also ensures alignment with the national Well-being Goals set out within the Well-being of Future Generations Act 2015.

National and local planning policies seek to promote the principles of sustainability and sustainable development by facilitating the creation of communities and local economies which are more sustainable.

The integration of sustainability and the evidential requirements in preparing the LDO ensures an iterative approach to policy making which ensures sustainability is at its heart and that it is reflective of the requirements emanating from the Wellbeing and Future Generations Act.

2. Legal

A Local Planning Authority may issue an LDO under section 61 (A, B, C and D) of the Town and Country Planning Act 1990, as inserted by section 40(1) of the Planning and Compulsory Purchase Act 2004 and amended by sections 188 and 238 and Schedule 13 of the Planning Act 2008. This power became effective in Wales on 30 April 2012. The Town and Country Planning (Development Management Procedure) (Wales) Order 2012 (DMPWO), sets out the procedural requirements for making LDOs, including preparation, notices, publicity, consultation, and adoption.

Guidance on the procedures relating to the use of LDOs is contained in Welsh Government Circular 003/2012: Guidance on using a Local Development Order.

3. Finance

Financial costs (including review and monitoring of an adopted LDO) will be covered through the financial provisions in place - including reserves. Established provisions are in place in relation to the gathering and apportionment of financial contributions from developer contributions. The impact on such contributions is unknown and can only be established once the extent of any LDO is understood.

The implication on planning fees through the removal of the need for planning permission is at this stage unknown. Whilst this is not expected to be significant it will be offset by the economic and regeneration benefits accrued through the successful implementation of the LDO. Reference is made to the potential that Compensation may be payable should an LDO be subsequently withdrawn. The potential for this is subject to the provisions of statutory instruments.

**Section 100D Local Government Act, 1972 – Access to Information
List of Background Papers used in the preparation of this report:**

Title of Document	File Ref No.	Locations that the papers are available for public inspection
Adopted Carmarthenshire Local Development Plan		http://www.carmarthenshire.gov.wales/home/residents/planning/policies-development-plans/local-development-plan/
Technical Advice Note 4		https://gov.wales/sites/default/files/publications/2018-09/tan4-retail-commercial-development.pdf
Llanelli Town Centre Local Development Order		https://www.carmarthenshire.gov.wales/home/council-services/planning/llanelli-town-centre-local-development-order-ldo/#.X2xtpeSovIU
Planning Policy Wales Edition 11		https://gov.wales/sites/default/files/publications/2021-02/planning-policy-wales-edition-11_0.pdf
Deposit Revised Local Development Plan		https://www.carmarthenshire.gov.wales/home/council-services/planning/local-development-plan-2018-2033/deposit-plan/#.YFth5Y77SUl
Building Better Places: The Planning System Delivering Resilient and Brighter Futures - Placemaking and the Covid-19 recovery		https://gov.wales/sites/default/files/publications/2020-07/building-better-places-the-planning-system-delivering-resilient-and-brighter-futures.pdf

This page is intentionally left blank

Appendix A – Summary of Representations and Officer Recommendations for the Carmarthen LDO

1. Carl Daniels

Summary: The respondent supports the proposed Local Development Order (LDO) although the respondent believes the LDO should span a longer period. Respondent also states that there needs to be careful consideration of applications to ensure appropriate uses.

Response: Support welcomed, there is scope for the Council to review and extend the LDO period if it is deemed appropriate. The LDO is subject to a 2 stage process (Certificate of Conformity and Commencement Notice Approval). A change of use cannot commence until a Commencement Notice Approval is released and to attain such an approval a developer will need to satisfy any requirements as set out in those regulatory regimes that are outside of the planning system eg building regulations

Any implications on supporting evidence: None

Recommendation: No change to LDO or supporting evidence.

2. Neil Rickett

Summary: The respondent supports the proposed Local Development Order (LDO) although the respondent believes the LDO should span a longer period. The respondent also discusses the idea of making provision for pop up retailers and cafes in order for local and young people to get started in the retail business without too much capital risk, and to keep the scene fluid within the town.

Response: Support welcomed, there is scope for the Council to review and extend the LDO period if it is deemed appropriate. The LDO should make it easier to enable pop up uses within the town centre, removing the financial implications of applying for planning permission.

Any implications on supporting evidence: None

Recommendation: No change to LDO or supporting evidence.

3. Phillipa Verity Davies

Summary: The respondent supports the proposed Local Development Order (LDO)

Response: Support welcomed

Any implications on supporting evidence: None

Recommendation: No change to LDO or supporting evidence.

4. Lisa Jones - Carmarthenshire County Council (Air Quality)

Summary: The respondent supports the proposed Local Development Order (LDO) but states that the LDO area falls within the Carmarthen Air Quality Management Area. The respondent acknowledges that the LDO will have a minimal effect on the Local Air Quality but states that this might be a good opportunity to engage with a Carclub scheme if such increase in residential occupancy later increases the demand for an infrequent use of a car. Such schemes can serve anyone in the community and can provide an electric vehicle to minimise emissions.

Response: A Carclub scheme is outside the remit of the LDO.

Any implications on supporting evidence: None

Recommendation: No change to LDO or supporting evidence.

5. Anonymous

Summary: The respondent supports the proposed Local Development Order (LDO) although the respondent believes the LDO should span a longer period of three years.

Response: Support welcomed, there is scope for the Council to review and extend the LDO period if it is deemed appropriate

Any implications on supporting evidence: None

Recommendation: No change to LDO or supporting evidence.

6. Huw Iorweth (Carmarthen Civic Society)

Summary: The respondent supports the proposed Local Development Order (LDO) although the respondent believes the LDO should span a longer period of three years. Respondent also considers that if it isn't deemed successful after three years then it should be abandoned and possibly replaced with a new idea. Respondent also makes note of the number of Listed Buildings within the LDO area and how this may have a detrimental impact on the effectiveness of the LDO. Concerns are also raised with King Street and Notts Square becoming areas predominantly ruled by mixed non-retail uses.

Response: Noted, support welcomed, there is scope for the Council to review and extend the LDO period if it is deemed appropriate. The LDO is subject to a 2-stage process (Certificate of Conformity and Commencement Notice Approval). A change of use cannot commence until a Commencement Notice Approval is released and to attain such an approval a developer will need to satisfy any requirements as set out in those regulatory regimes that are outside of the planning system eg building regulations.

Any implications on supporting evidence: None

Recommendation: No change to LDO or supporting evidence.

7. Homes and Safer Communities (Carmarthenshire County Council)

Summary: The respondent supports the proposed Local Development Order (LDO) pleased to see the condition relating to noise has been included, similarly to Llanelli LDO.

Response: Support welcomed

Any implications on supporting evidence: None

Recommendation: No change to LDO or supporting evidence.

8. Dŵr Cymru Welsh Water

Summary: The respondent supports the proposed Local Development Order (LDO). Respondent welcomes the inclusion of conditions 13 and 14.

Response: Support welcomed

Any implications on supporting evidence: None

Recommendations: No change to LDO or supporting evidence

9. Natural Resources Wales (NRW)

Summary: The respondent supports the proposed Local Development Order (LDO) but has some comments to make regarding bats and the effect internal works may have on roosting bats. Respondent also notes that Technical Advice Note 15 and the Development Advice Maps are due to be updated soon and this may have implications on the LDO area if updated.

Response: Comments noted, and support welcomed. Scope to reappraise the LDO in line with changes to National Policy

Any implications on supporting evidence: None

Recommendations: No change to LDO or supporting evidence

10. The Coal Authority

Summary: Coal Authority have no comment to make.

Response: Noted.

Any implications on supporting evidence: No

Recommendations: No change to LDO or supporting evidence.

Appendix A – Summary of Representations and Officer Recommendations for the Ammanford LDO

1. Rob Chapman – Dyfed Powys Police

Summary: The respondent supports the proposed Local Development Order (LDO).

Response: Support welcomed.

Any implications on supporting evidence: None.

Recommendation: No change to LDO or supporting evidence

2. Carl Daniels

Summary: The respondent supports the proposed Local Development Order (LDO).

Response: Support welcomed.

Any implications on supporting evidence: None.

Recommendations: No change to LDO or supporting evidence

3. Eric Llewellyn

Summary: The respondent supports the proposed Local Development Order (LDO).

Response: Support welcomed.

Any implications on supporting evidence: None.

Recommendations: No change to LDO or supporting evidence.

4. Louise Megrath

Summary: The respondent supports the proposed Local Development Order (LDO) but hopes the town doesn't get filled with one type of shop.

Response: Support welcomed.

Any implications on supporting evidence: None.

Recommendations: No change to LDO or supporting evidence.

5. Jeff Bowen

Summary: The respondent supports the proposed Local Development Order (LDO) but raises some concerns, those concerns being that he does not want to see more charity shops and betting shops

Response: Support welcomed

Any implications on supporting evidence: None

Recommendations: No change to LDO or supporting evidence.

6. Katie Lewis

Summary: The respondent supports the proposed Local Development Order (LDO) and wants to make sure it is reviewed accordingly with the possibility to extend or renew

Response: Support welcomed, there is scope for the Council to review and extend the LDO period if it is deemed appropriate.

Any implications on supporting evidence: None

Recommendations: No change to LDO or supporting evidence.

7. Heddwyn Morgan

Summary: Respondent objects to the Local Development Order (LDO) stating he wishes taxpayers money be spent elsewhere. Respondent also states that the best thing that could happen to the town is to re-open Quay street as a one-way system. Respondent also expresses a need for a community group of sorts to help with some of the issues.

Response: Noted, the policy justification for the introduction of the LDO is robust and based upon credible evidence as set out within the statement of reasons.

Any implications on supporting evidence: None

Recommendations: No change to LDO or supporting evidence.

8. Joe Bloggs

Summary: Respondent objects to the Local Development Order (LDO). No additional comments.

Response: Noted, the policy justification for the introduction of the LDO is robust and based upon credible evidence as set out within the statement of reasons.

Any implications on supporting evidence: None

Recommendations: No change to LDO or supporting evidence.

9. James Beckett

Summary: Respondent supports the Local Development Order (LDO) although he would like the period of the LDO to be longer.

Response: Support welcomed, there is scope for the Council to extend the LDO period if it is deemed necessary.

Any implications on supporting evidence: None

Recommendations: No change to LDO or supporting evidence.

10. Joshua Jones

Summary: Respondent generally supports the Local Development Order but has some observations on how the LDO could go further in addressing some of the issues regarding making the town centre unique and bringing in unique retailers. Mainly in reference to retail competition, rental agreements and use of public spaces.

Response: Noted, the policy justification for the introduction of the LDO is robust and based upon credible evidence as set out within the statement of reasons. The LDO is designed to streamline the planning process, this reduces costs and in turn makes it an easier process for all types of retailers. A number of these proposals would fall outside the LDO's remit.

Any implications on supporting evidence: None

Recommendations: No change to LDO or supporting evidence.

11. Homes and Safer Communities – Carmarthenshire County Council

Summary: The respondent supports the proposed Local Development Order (LDO).

Response: Support welcomed

Any implications on supporting evidence: None

Recommendations: No change to LDO or supporting evidence.

12. Devonald Jones

Summary: The respondent supports the proposed Local Development Order (LDO).

Response: Support welcomed

Any implications on supporting evidence: None

Recommendations: No change to LDO or supporting evidence

13. Dŵr Cymru Welsh Water

Summary: The respondent supports the proposed Local Development Order (LDO). Respondent welcomes the inclusion of conditions 13 and 14.

Response: Support welcomed

Any implications on supporting evidence: None

Recommendations: No change to LDO or supporting evidence

14. Natural Resources Wales (NRW)

Summary: The respondent supports the proposed Local Development Order (LDO) but has some comments to make regarding bats and the effect internal works may have on roosting bats. Respondent also notes that Technical Advice Note 15 and the Development Advice Maps are due to be updated soon and this may have implications on the LDO area.

Response: Comments noted, and support welcomed

Any implications on supporting evidence: None. Scope to reappraise the LDO in line with changes to National Policy.

Recommendations: No change to LDO or supporting evidence.

15. The Coal Authority

Summary: Coal Authority records indicate that there are no coal mining legacy features present at surface or shallow depth within the Ammanford Town Centre area. No comment to make.

Response: Noted.

Any implications on supporting evidence: No

Recommendations: No change to LDO or supporting evidence.

EXECUTIVE BOARD

26 APRIL 2021

PRESENT: Councillor E. Dole (Chair)

Councillors:

C.A. Campbell, G. Davies, H.A.L. Evans, L.D. Evans, P.M. Hughes, P. Hughes-Griffiths, D.M. Jenkins, L.M. Stephens and J. Tremlett.

Also in attendance:

Councillor J.S. Edmunds and Councillor D.M. Cundy.

The following Officers were in attendance:

W. Walters, Chief Executive;
J. Morgan, Director of Community Services;
G. Morgans, Director of Education & Children's Services;
R. Mullen, Director of Environment;
P.R. Thomas, Assistant Chief Executive (People Management & Performance);
R. Hemingway, Head of Financial Services;
J. Jones, Head of Regeneration;
L.R. Jones, Head of Administration and Law;
D. Hockenull, Marketing and Media Manager;
M. Evans Thomas, Principal Democratic Services Officer;
L. Jenkins, Executive Board Support Officer;
J. Corner, Technical Officer;
S. Rees, Simultaneous Translator;
E. Bryer, Democratic Services Officer;
J. Owen, Democratic Services Officer.

Virtual Meeting: 10:00am - 10:30am

1. APOLOGIES FOR ABSENCE

There were no apologies for absence.

The Chair, at this point, referred to the incident at Nantycaws recycling centre and invited Councillor Hazel Evans, Executive Board Member for Environment to update the Board.

Councillor Hazel Evans informed the Board that on Saturday, 24th April 2021 a fire had broken out at the Nantycaws Recycling Centre, Carmarthen. The alarm was raised at approximately 3.30pm alerting Mid and West Wales Fire and Rescue Service who had arrived and successfully contained the fire. It was reported that, it was a significant fire which had occurred at the Materials Recovery Facility (MRF) where the blue bags containing recyclable waste was taken for sorting. It was fortunate that as the fire had occurred after a shift, no-one was injured as a result of the incident.

Furthermore, Councillor Evans explained that it was pleasing to report that CWM Environmental Ltd had the situation under control in accordance with their fire procedure. The company was currently working closely with the Fire Service and an investigation into the cause would be launched as soon as practicable. Natural Resources Wales have also visited the site to assess the situation.

In order to safeguard the local environment, the water management plan in place to deal with the run-off from the water was successfully utilised during the dowsing period used to control the fire. The water was being managed and contained within the on-site lagoon.

Councillor Evans took this opportunity to express her sincere thanks to Mid and West Wales Fire and Rescue Service, NRW, CWM Environmental and Council officers for their swift response in dealing with this situation. Our internal teams together with CWM Environmental have also worked hard to ensure that any disruption to our public was minimised.

2. DECLARATIONS OF PERSONAL INTEREST

Councillor	Minute Number	Nature of Interest
Glynog Davies	10 - Llanelli Town Centre - 8/12 Vaughan Street.	Councillor Davies has a personal interest in the neighbouring property.

3. TO SIGN AS A CORRECT RECORD THE MINUTES OF THE MEETING OF THE EXECUTIVE BOARD HELD ON THE 12TH APRIL, 2021

UNANIMOUSLY RESOLVED that the minutes of the meeting of the Executive Board held on the 12th April, 2021 be signed as a correct record.

4. QUESTIONS ON NOTICE BY MEMBERS

The Chair advised that no questions on notice had been submitted by members.

5. PUBLIC QUESTIONS ON NOTICE

The Chair advised that no public questions had been received.

6. DYFED PENSION FUND BOARD TERMS OF REFERENCE

The Executive Board considered a report which sought the Boards agreement for a recommendation to Council for the Terms of Reference of the Dyfed Pension Fund Board to be revised with a view to it being incorporated into the Council's Constitution.

It was reported that the Dyfed Pension Fund Board sat alongside the Pension Fund Committee and assisted the Administering Authority with securing compliance with regulations and requirements imposed by the Pensions Regulator and also assisted in ensuring effective and efficient governance and administration of the Scheme.

The Terms of Reference initially approved by Executive Board on 19th January, 2015 when the Dyfed Pension Fund Pension Board was established had been revised to reflect current practises and the report proposed the following revisions:

- A provision that the Board may agree to submit reports to the Pension Committee where appropriate.
- Previously, term dates for Board members could be extended by 3 months due to exceptional circumstances. This has been revised by up to a year.
- Previously, there was a provision that the Board Chair could attend Committee meetings as an observer, however, the Terms of Reference has been updated to allow the Chair to formally report to the Committee on Board matters.
- Previously, there was a provision that the Committee Chair could attend Board meetings as an observer, however, this has been updated to allow the Chair of the Committee to formally report to the Board where necessary.
- There are 7 members of the Board, with the Chair not previously having a voting right. There is currently no provision for a tied vote, and it is now included that the Chair will have a vote only in a scenario of a tied vote.

UNANIMOUSLY RESOLVED TO RECOMMEND TO COUNCIL that the terms of reference of the Dyfed Pension Fund Pension Board be revised as stated in the report and incorporated into the council's constitution.

7. DEVELOPMENT OF THE FORMER GRILLO SITE, BURRY PORT

The Executive Board considered a report which sought the Boards approval to dispose of the former Grillo site and Site 6, Burry Port, through an open procurement procedure, in order to enable the delivery of a residential scheme with possible commercial uses.

The Board noted that the development site of 12.9 acres, highlighted within Appendix 1, appended to the report was a key element of the Council's regeneration aspirations for Burry Port and formed part of the Burry Port Masterplan. The objective of the Masterplan was to ensure the future wellbeing of Burry Port and its surrounding areas by creating residential, leisure and employment developments, which would promote Burry Port as a place to visit, live and work in.

Furthermore, the site would form the first phase of this development by regenerating brownfield land, in order to provide approximately 320 new homes with possible retail and leisure facilities. The Board noted that a further, adjacent site, of approximately 2.28 acres to the south, would be brought forward as a second phase, at a later date, to provide circa 40 residential units, within a waterfront location.

It was raised that it was important to support the local economy by encouraging local business to tender as far as possible within the procurement rules.

UNANIMOUSLY RESOLVED that the disposal of the former Grillo site and Site 6, Burry Port, through an open procurement procedure, to enable the delivery of a residential scheme with possible commercial uses be approved.

8. ANY OTHER ITEMS OF BUSINESS

The Chair advised that there were no items of urgent business.

9. EXCLUSION OF THE PUBLIC

UNANIMOUSLY RESOLVED, pursuant to the Local Government Act 1972, as amended by the Local Government (Access to Information) (Variation) (Wales) Order 2007, that the public be excluded from the meeting during consideration of the following items as the reports contained exempt information as defined in paragraph 14 of Part 4 of Schedule 12A to the Act.

11. LLANELLI TOWN CENTRE - 8/12 VAUGHAN STREET

[Note: Councillor Davies, whilst having earlier declared a personal interest took part in the consideration and decision of the report].

Following the application of the public interest test it was **RESOLVED** pursuant to the Act referred to in minute no. 9 above not to publicise the content of the report as it contained exempt information relating to the financial or business affairs of any particular person (including the Authority holding that information) (Paragraph 14 of Part 4 of Schedule 12A to the Act). The public interest test in respect of this report outweighed the public interest in disclosing the information contained therein as disclosure would put the authority at a material disadvantage in any subsequent negotiations with third parties and potentially harm the public purse.

The Executive Board considered a report which provided detailed information on a proposal to acquire 8/12 Vaughan Street, Llanelli in accordance with the specified terms. The property located within a prime location in Llanelli town centre would facilitate the Authority's aspirations to regenerate the town.

UNANIMOUSLY RESOLVED that proposal to acquire 8/12 Vaughan Street, Llanelli on the terms specified within the report be approved.

CHAIR

DATE

This page is intentionally left blank

EXECUTIVE BOARD

Monday, 24 May 2021

PRESENT: Councillor E. Dole (Chair)

Councillors:

C.A. Davies, G. Davies, H.A.L. Evans, L.D. Evans, P.M. Hughes, P. Hughes-Griffiths, D.M. Jenkins, L.M. Stephens and J. Tremlett

Also in attendance:

Councillor D.M. Cundy

The following Officers were in attendance:

W. Walters, Chief Executive

J. Morgan, Director of Community Services

C. Moore, Director of Corporate Services

L.R. Jones, Head of Administration and Law

R. Mullen, Director of Environment

G. Morgans, Director of Education & Children's Services

P.R. Thomas, Assistant Chief Executive (People Management & Performance)

H. Pugh, Head of Revenues and Financial Compliance

I.R. Llewelyn, Forward Planning Manager

S. Rees, Simultaneous Translator

D. Hockenfull, Marketing and Media Manager

L. Jenkins, Executive Board Support Officer

E. Evans, Principal Democratic Services Officer

M. Evans Thomas, Principal Democratic Services Officer

K. Thomas, Democratic Services Officer

E. Bryer, Democratic Services Officer

Virtual Meeting - 10.00 am - 10.50 am

1. APOLOGIES FOR ABSENCE

There were no apologies for absence.

2. DECLARATIONS OF PERSONAL INTEREST

Councillor	Minute Number	Nature of Interest
C. A. Davies	10 - UK Government Funding	Cycle path runs through the farm that is run with her husband.
L.M. Stephens	12 - Capital Programme 2020/21 Update.	Governor of Ysgol Bro Myrddin.
P. Hughes-Griffiths	12 - Capital Programme 2020/21 Update.	Governor of Ysgol Bro Myrddin.

3. TO SIGN AS A CORRECT RECORD THE MINUTES OF THE MEETING OF THE EXECUTIVE BOARD HELD ON THE 26TH APRIL, 2021

UNANIMOUSLY RESOLVED that the minutes of the meeting of the Executive Board held on the 26th April, 2021 be signed as a correct record.

4. QUESTIONS ON NOTICE BY MEMBERS

The Chair advised that no questions on notice had been submitted by members.

5. PUBLIC QUESTIONS ON NOTICE

The Chair advised that no public questions had been received.

6. ADVANCING PROGRESSIVE PROCUREMENT

The Executive Board were advised that the report had been withdrawn pending consideration by the relevant Scrutiny Committee. It was noted that the report and any Scrutiny recommendations would be considered by the Executive Board at a later date.

7. CARMARTHENSHIRE ECONOMIC RECOVERY AND DELIVERY PLAN

The Executive Board were advised that the report had been withdrawn pending consideration by the relevant Scrutiny Committee. It was noted that the report and any Scrutiny recommendations would be considered by the Executive Board at a later date.

8. DRAFT LOCAL DEVELOPMENT ORDERS AMMANFORD AND CARMARTHEN TOWN CENTRES

The Executive Board considered a report setting out progress and proposals in relation to the preparation of Local Development Orders (LDO) for Ammanford and Carmarthen Town Centres.

The Deputy Leader advised that the consultation period for the Draft LDOs commenced on the 12th January, 2021 and closed on the 26th February, 2021. It was noted that in total some 19 representations were received from a range of organisations and interested parties.

It was noted that since the COVID-19 outbreak, businesses within Carmarthen and Ammanford town centres had struggled, with some businesses deciding to shut down. The report sought to address this interim position through the consideration and designation of LDO's for Ammanford and Carmarthen Town Centres.

The Board was advised that an LDO would simplify the planning process by removing the need for planning applications, allowing developers to progress with more speed and certainty whilst reducing costs. In town centres, LDOs would help address the problem of vacant properties to achieve more viable and vibrant centres.

UNANIMOUSLY RESOLVED TO RECOMMEND TO COUNCIL to:

- 8.1 consider the representations received in respect of the Draft Local Development Orders (LDO) for Ammanford and Carmarthen Town Centres.**
- 8.2 approve the recommendations of the report.**
- 8.3 approve the submission of the LDO (inclusive of the recommendations of this report, and evidence updates) to the Welsh Government for agreement (subject to a satisfactory EIA).**
- 8.4 grant officers delegated authority to make non-substantive typographical or factual amendments as necessary to improve the clarity and accuracy of the LDO and to update the evidence base and make any consequential changes to the LDO, and to ensure any additional matters of legal compliance are also integrated.**

9. CARMARTHENSHIRE BUSINESS FLOOD RELIEF AND INFRASTRUCTURE FUND

The Executive Board received a report requesting consideration of an overall package of support for businesses recovering from Covid 19 and flooding.

It was noted that Businesses in Carmarthenshire had continued to suffer from increasing occurrences of storm flooding. Due to this, a report was presented and approved at the Leader EBM meeting on the 17th March in order to approve the continuation of the original Business Flood Relief Fund to assist Carmarthenshire Businesses. The EBM report also approved the use of the remaining budget (£96k) from the original £200k set aside from CREF to deliver the Business Flood Relief Fund in 2018. The approval also covered an amendment to original eligibility criteria enabling businesses who had suffered from flooding over the last three years to access funding support for pro-active projects to protect their properties from future flood damage.

The Board was advised that support would be given to developing a project in Llangadog that benefitted both the community and a major local employer in the town. Initial discussions had taken place with NRW and Cambrian Pet Food in relation to a potential partnership project with each party funding a third of costs of a project to tackle repeated flooding that affects the highway, local business and residents alike and circa £50k would be allocated to this scheme.

UNANIMOUSLY RESOLVED to approve an overall package of support to businesses recovering from Covid 19 and flooding by:

- 9.1 setting aside £25k from existing Regeneration Capital Funds for the acquisition of a stock of de-humidifiers (estimated at £1,500 per item 16 units in total) to be held centrally and then loaned to support affected businesses with immediate flood damage mitigation.**
- 9.2 setting aside the £96k remaining from the initial £200k allocation from the Carmarthenshire Rural Enterprise Fund (as approved in Leader EBM 17th March 2021).**
- 9.3 setting aside £200k of existing Regeneration Capital funds to undertake pilot projects to undertake works in partnership with key stakeholder and affected businesses to bolster flood defences and mitigate against repeat**

flooding to undertake infrastructure improvement up to maximum of £50k per project.

10. UK GOVERNMENT FUNDING

[NOTE: Councillor C. A. Davies having earlier declared an interest in this item withdrew from the meeting.]

The Executive Board received a report providing an update on UK Government funding opportunities which would impact Carmarthenshire.

It was noted that as part of the UK Chancellor's Budget announcement on the 3rd of March 2021, the UK Government announced a number of new funding programmes and initiatives. The report detailed two of the new programmes, the Levelling Up Fund and the Community Renewal Fund.

The Leader advised that £800m was being made available via the Levelling up fund to Wales, Scotland and Northern Ireland over four years. The Fund would invest in a range of local investment priorities including local transport schemes, regeneration projects and cultural assets. Applicants would be encouraged to include a local financial contribution representing at least 10% of total costs.

The Board was advised that the Levelling Up Fund was a capital only fund, administered by HM Treasury (HMT), the Ministry of Housing, Communities and Local Government (MHCLG) and the Department for Transport (DfT). Funding would be delivered directly through Local Authorities with Welsh Government being consulted in the assessment of relevant bids.

The number of bids that a local authority could make relates to the number of MPs in their area; with Carmarthenshire falling within 3 different parliamentary constituencies there would be an opportunity to submit up to 3 applications covering the County (2 in respect of constituencies wholly within Carmarthenshire and 1 on a shared basis where the constituency is cross border). In respect of Carmarthen West, (a joint constituency with South Pembrokeshire), there would be a need to engage with Pembrokeshire County Council on a joint submission. Additionally, Local Authorities could submit one transport bid. Transport-only bids would be allocated independently of constituency boundaries and subject to a more detailed business case process. It was noted that applications for the first round of funding must be submitted to UK Government by the 18th June 2021.

The Board was advised that the £220m Community Renewal Fund would support communities to pilot projects and new approaches ahead of the UK Shared Prosperity Fund which would be launched in 2022. The Leader stated that the fund would be 90% revenue funding with all projects required to be financially completed by 31st March 2022. The Fund would be a competitive process with no pre-set eligibility. The UK Government had identified 100 priority places and Carmarthenshire identified within the top 100 places. Carmarthenshire had also been identified as a lead authority and would be expected to invite project proposals and appraise and prioritise a shortlist of projects up to a maximum of £3 million per place. The shortlist of projects would be submitted to the Ministry of Housing, Communities and Local Government by the 18th June 2021.

UNANIMOUSLY RESOLVED to:

10.1 retrospectively approve the process established for the Community Renewal Fund in Carmarthenshire.

10.2 consider and endorse the submission of applications under the Levelling Up Fund.

11. COUNCIL'S REVENUE BUDGET MONITORING REPORT

The Executive Board considered the revenue budget monitoring report which provided the latest budgetary position as at 28th February 2021, in respect of 2020/2021. The budget position recognised the substantial additional pressures that had been placed on the Authority in responding to the Covid19 pandemic and the support provided by Welsh Government

Overall, the monitoring report forecasted an end of year underspend of £1,980k on the Authority's net revenue budget with an underspend at departmental level of £1,872k.

The Executive Board noted that whilst reports earlier in the year, have indicated a significant overspend due to the impact of Covid-19, the current projected position had now significantly improved, with the additional Covid-19 related costs and lost income being largely refunded from the Welsh Government hardship scheme.

It was further noted that whilst revenue budget underspends would be seen as favourable, the details outlined in the report illustrated that this continued to impact front line service delivery as well as the unavoidable reduction/suspension of some preventative services. This, along with any continued delays to the delivery of savings presented a significant risk to future years budgets.

Commentaries against specific budget variances where assumptions had been made where shown within Appendix A appended to the report.

Executive Board Members noted that the report stated that Council Tax collection remained an area of significant concern. Carmarthenshire experienced a marked reduction in payments during the first quarter, which it is unlikely to fully recover during the year. Whilst WG have provided financial support, allocated on an RSG formula basis, it was anticipated there would still be a shortfall overall. The increase in bad debt provision was now reflected within the forecast.

UNANIMOUSLY RESOLVED that:

11.1 The Budget Monitoring report be received, and consideration given to the budgetary position and appropriate corrective action.

11.2 Chief Officers and Heads of Service critically review options available to them to limit the forecasted overspend of budgets, whilst recognising the pressure Covid-19 has placed on the Authority's overall budget.

12. CAPITAL PROGRAMME 2020/21 UPDATE

[Note: Councillors. L.M. Stephens and P. Hughes-Griffiths declared an interest during consideration of this item.]

The Executive Board considered a report which provided an update of the latest budgetary position for the 2020/21 capital programme as at the 28th February, 2021.

Appendix A appended to the report showed a forecasted net spend of £34,525k was forecasted compared with a working net budget of £76,120k giving a - £41,595k variance. The Executive Board Member for Resources reported that the significant variance projected at this time continued to be largely attributed to the restrictions associated with the Covid-19 pandemic and followed an adjustment to the budgets to reflect £38m slipped to future years.

The report detailed additional Schemes to the Capital Programme which sought Executive Board approval.

The Board considered the main variances detailed within each department appended to the report at Appendix B.

UNANIMOUSLY RESOLVED that:

12.1 the capital programme update report be received.

12.2 the additional projects detailed in the report be approved.

13. ANY OTHER ITEMS OF BUSINESS THAT BY REASONS OF SPECIAL CIRCUMSTANCES THE CHAIR DECIDES SHOULD BE CONSIDERED AS A MATTER OF URGENCY PURSUANT TO SECTION 100B(4)(B) OF THE LOCAL GOVERNMENT ACT, 1972.

The Chair advised that there were no items of urgent business.

CHAIR

DATE